Introduced by Senator Ducheny

February 24, 2006

An act to add Section 26840.12 to the Government Code, to add Section 103629 to the Health and Safety Code, and to add Section 18309.6 to the Welfare and Institutions Code, relating to domestic violence. An act to add Division 26 (commencing with Section 25500) to the Welfare and Institutions Code, relating to domestic violence.

LEGISLATIVE COUNSEL'S DIGEST

SB 1599, as amended, Ducheny. Domestic violence prevention: funding.

Existing law requires the governing bodies of specified cities and counties to direct the local registrar, county recorder, or county clerk to deposit into special funds fees collected pursuant to specified provisions of law for filing fees for, and for certified copies of, fetal death and death records, and marriage and birth certificates. Existing law requires proceeds from these funds to be used for governmental oversight and coordination of specified domestic violence and family violence prevention, intervention, and prosecution efforts in the affected counties.

This bill would establishsimilar provisions, applicable to any county, pursuant to which the county board of supervisors may provide for the assessment and collection, subject to applicable constitutional requirements, deposit, and expenditure of the fees described above, for the prevention, intervention, and prosecution of domestic violence in the county enact the California Family Violence Prevention and Public Safety Act of 2006, which would create a

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comprehensive set of strategies that replicate or are based upon best practices, to reduce violent crime by reducing rates of domestic violence, child abuse, and sexual assault in California. The bill would authorize counties to increase the filing fees described above, and to place the fees in a special fund to be used for the programs described in the bill. The bill would establish procedures for the county to award grants for domestic violence, child abuse, and sexual assault services, home visitations for new parents, school-based and after-school programs, and a public awareness campaign, as specified.

This bill would provide for the establishment of local family justice centers, as defined, for local governmental oversight, coordination, and centralized location of multiple agencies dealing with domestic violence. The bill would provide for funding of the family justice centers from the fee increases described above.

This bill would require the creation of a statewide advisory council with private funding, to take designated actions with respect to the implementation of the bill. The bill would require each county board of supervisors to report to the Legislature and the Director of Health Services by July 1, 2009, regarding the funds received and expended pursuant to the bill, and the use of these funds, as specified.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. The Legislature finds and declares as follows:
- (a) The purpose of this act is to create a comprehensive set of strategies that replicate or are based upon best practices, to reduce violent crime by reducing rates of domestic violence, child abuse, and sexual assault in California.
- (b) In California, a child is abused every minute. Nearly 6,000 youth are hospitalized every year for a violent injury related to assault, child abuse, rape, or domestic violence, and domestic violence costs the state over \$20 million in medical care, and mental health services.
- (c) There is a relationship between violent crime and family violence. More than two thirds of male prison inmates were abused as children. Young adults 16 to 24 years of age, who have been exposed to violence in the home, are at highest risk for perpetrating or being a victim of violence.

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(d) There is a relationship between domestic violence, sexual assault, and child abuse. Fifty percent of men who frequently assault their wives also frequently abuse their children.

- (e) Many existing approaches to domestic violence, child abuse, and sexual assault are responsive, not preventive. There is a need for a continuum of prevention and intervention services for victims of family violence, including collaborative criminal justice programs, increased intervention services, centrally located services for victims and their children, and services for children exposed to violence, young parents and youth, that will address the overlap between these issues and reduce rates of domestic violence, child abuse, and sexual assault.
- (f) It is therefore the intent of the Legislature in enacting this act to reduce rates of family violence by supporting prevention strategies that replicate or are based upon best practices, increased collaborative intervention services, and criminal justice responses that promote public safety by doing all of the following:
- (1) Providing treatment services to children and youth who witness or are exposed to violence, including services for the nonabusing parent.
- (2) Providing home visitation to new parents, including information about healthy pregnancy, parenting, and partnering, and services to increase social networks for families.
- (3) Developing or enhancing school-based and after-school programs to help teens develop respectful, nonviolent relationships.
- (4) Developing countywide public awareness campaigns focused on changing social norms towards violence against victims and children.
- (5) Developing and operating family justice centers that provide safety for victims of domestic violence and their children through comprehensive services in a single facility.
- (6) Increasing funding for domestic violence programs to provide safety for victims and their children.
- (7) Creating a statewide advisory committee that will operate independent of a state agency, consisting of statewide coalitions on domestic violence, sexual assault, and child abuse, and district attorneys and city attorneys.

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SEC. 2. Division 26 (commencing with Section 25500) is added to the Welfare and Institutions Code, to read:

DIVISION 26. CALIFORNIA FAMILY VIOLENCE PREVENTION AND PUBLIC SAFETY ACT OF 2006

- 25500. This act shall be known and may be cited as the California Family Violence Prevention and Public Safety Act of 2006.
 - 25501. For purposes of this section:
- (a) "Family violence" includes domestic violence, child abuse, and sexual assault.
- (b) "Best practices" means strategies and programs that can demonstrate effects on preventing domestic violence, child abuse, and sexual assault.
- (c) "Promising approaches" means innovative strategies that may not have demonstrated effects.
- 25502. (a) The board of supervisors of a county that elects to provide services in accordance with this division shall award grants on a competitive basis to eligible entities to mitigate the effects of domestic violence, child abuse, and sexual assault on children exposed to that violence, and to reduce the risk of future victimization or perpetration of violence.
- (b) Grants awarded pursuant to this section shall be used for programs that provide services for children and youth up to 18 years of age who have been exposed to domestic violence, child abuse, or sexual assault, which may include direct counseling, advocacy, or mentoring. The program shall include support for the nonabusing parent or the child's caretaker.
- (c) To be eligible to receive a grant under this section, an entity shall meet either of the following criteria:
- (1) Be a nonprofit organization, including a community-based organization, health clinic, mental health clinic, or domestic violence, child abuse and sexual assault program with a documented history of effectively mitigating the effects of exposure to domestic violence, child abuse or sexual assault, and which has demonstrated program effectiveness and outcomes of services for children exposed to family violence and services for the nonabusing parent.

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(2) Be an agency that is partnered with an organization meeting the criteria specified in paragraph (1).

- (d) A grantee receiving funds pursuant to this section shall do all of the following:
- (1) Provide ongoing training and supervision for staff who work with children exposed to violence and with the nonabusing parent.
- (2) Provide community-relevant services that meet the linguistic and cultural needs of underserved communities.
- (3) Provide services that are in accordance with the federal Americans with Disabilities Act and state law regarding persons with disabilities.
- (4) Utilize and replicate tested models or promising approaches.
- (5) Communicate best practices or promising approaches to statewide sexual assault, domestic violence and child abuse prevention coalitions to enable dissemination to agencies statewide and training in support of program replication.
- (6) Annually report the results of their programs to the board of supervisors.
- 25504. (a) The board of supervisors shall award grants on a competitive basis to eligible entities to support new parents and families by providing home visitation services that include education on healthy pregnancy, parenting and partnering, with the goal of reducing domestic violence, and child abuse. For purposes of this section, families shall be interpreted broadly, including two-parent families, and families with the nonoffending parent and child.
- (b) Grants awarded pursuant to this section shall be used for programs that provide home visiting services to at-risk families for the purpose of reducing domestic violence and child abuse. These programs shall focus on improving health and life outcomes for children in participating families by providing education and social support and shall assist families in using existing community resources.
- (c) To be eligible to receive a grant under this section, an entity shall be a community-based home visitation program or community-based clinic that meets all of the following criteria:

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 (1) It has demonstrated success in reducing child abuse and neglect rates, incidents of family violence, or related risks for targeted, culturally diverse populations.

- (2) At minimum, it provides parenting-related services to mothers and fathers at some time during the time period from pregnancy through the child's third birthday.
- (3) It can demonstrate collaboration with other community-based organizations, including a domestic violence program, to ensure efficiency and minimize service duplication.
- (4) It has one or more demonstrated referral sources for interested client families, such as a birthing hospital, domestic violence program or significant numbers of self-referrals.
- (5) It is clearly aligned with a continuum of services or care, or both, including, but not limited to, county and government services, initiative funded services, schools, community-based organizations, and family resource centers.
- (6) It has demonstrated ability to assess risk to both the child and the nonabusing parent to ensure that services are provided where they are most needed.
- (7) It has a working relationship with the county department of health and human services or children and family services to collect data related to child abuse and neglect rates, as well as incidents of family violence.
- (d) A grantee receiving funds pursuant to this section shall do all of the following:
- (1) Provide community relevant services that meet the linguistic and cultural needs of underserved communities.
- (2) Utilize and replicate tested models or promising approaches.
- (3) Communicate best practices or promising approaches to statewide sexual assault, domestic violence and child abuse prevention coalitions to enable dissemination to agencies statewide and training in support of program replication.
- (4) Annually report the results of their programs to the board of supervisors.
- 25506. (a) The board of supervisors shall award grants on a competitive basis to eligible entities for the purpose of developing or enhancing programs to engage youth in preventing domestic violence, child abuse, and sexual assault, by helping them to develop mutually respectful, nonviolent relationships.

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(b) Grants awarded pursuant to this section shall be used to do either of the following:

- (1) Develop, enhance, or implement school-based and after-school programs that encourage children and youth to pursue nonviolent relationships.
- (2) Train local school and after-school programs on how to develop and enhance existing programs that teach youth how to develop mutually respectful nonviolent relationships.
- (c) To be eligible to receive a grant under this section, an entity must be a nonprofit organization, nongovernmental domestic violence, child abuse or sexual assault service provider or coalition, or school-based program, and shall meet all of the following criteria:
- (1) Demonstrated experience in working with youth aged 10 to 17 years.
- (2) Experience with youth development among middle-school or high-school aged youth.
- (3) It has staff, including teachers, coaches, athletic directors or mentors, who are educated regarding adolescent development, implications of relationship violence for adolescent development, potential consequences of exposure to violence in the home, and how to refer adolescents who have been exposed to violence to appropriate services.
- (4) It can demonstrate specific outcomes for youth, including reductions in violent behavior among youth, changes in social norms, and attitudinal changes.
 - (5) Integration of parental involvement, where appropriate.
- (d) An individual or agency that is partnered with an organization meeting the requirements of paragraphs (1) to (5), inclusive, of subdivision (c) shall also be eligible to receive a grant under this section.
- (e) Each grantee receiving funds pursuant to this section shall do all of the following:
- (1) Provide community relevant services that meet the linguistic and cultural needs of underserved communities.
- (2) Utilize and replicate tested models or promising approaches.
- 38 (3) Communicate best practices or promising approaches to 39 statewide sexual assault, domestic violence and child abuse

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prevention coalitions to enable dissemination to agencies statewide and training in support of program replication.

- (4) Annually report the results of their programs to the board of supervisors.
- 25508. (a) The board of supervisors shall award grants to eligible entities on a competitive basis for the purpose of implementing and localizing an existing national or statewide public awareness campaign, including web, print and media, that targets men and boys, and changing social norms that perpetuate violence against women and children. The grants may be used to support or enhance existing programs appropriately focused on the needs of local communities.
- (b) Grants awarded pursuant to this section shall be used to do all of the following:
- (1) To implement and localize an existing national or statewide public awareness campaign.
- (2) To procure technical assistance from statewide coalitions, as needed, to localize campaigns.
- (3) To provide technical assistance or administrative support to localize the public awareness campaign.
- (c) To be eligible to receive a grant under this section an entity shall be either of the following:
- (1) A nonprofit or nongovernmental organization that has the capacity to administer and implement effective public education campaigns addressing the prevention of domestic violence, child abuse, or sexual assault.
- (2) An agency that is partnered with an organization described in paragraph (1).
- 25510. (a) The board of supervisors, upon making findings and declarations of the need for local governmental oversight, coordination, and centralized location of multiple agencies dealing with domestic violence, may impose fees in accordance with Section 25512 to fund expenses related to development and operation of family justice centers pursuant to this section.
- (b) A family justice center is a comprehensive public safety center that provides a single location for coordinated, multidisciplinary services for victims of family violence and their children. A family justice center is designed to bring family violence professionals, such as community and shelter-based advocates, law enforcement officers, prosecutors, probation

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officers, victim assistance program advocates, forensic medical professionals, civil attorneys, chaplains, and others together in one location to provide public safety services to victims of family violence and their children. A family justice center receiving funding from local boards of supervisors may be characterized by the following elements:

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- (1) Centralized location of law enforcement officers, prosecutors, probation officers, military, advocates, civil legal services, forensic medical services, and diverse community-based organizations.
- (2) Each site shall have law enforcement and prosecutorial agencies that emphasize the importance of arrest, prosecution, and long-term accountability for domestic violence offenders.
- (3) Each site shall have a demonstrated history of addressing common problems in communities, such as dual arrest and mutual arrest. No jurisdiction may have policies that require a victim to pay costs for obtaining a restraining order if the victim is financially unable to afford those costs.
- (4) Each jurisdiction shall have readily identifiable processes and staffing to assess and provide for victim safety during the intervention process. All sites must have policies in place to ensure security for staff and clients at the planned family justice center.
- (5) Each site shall have policies and procedures that provide for victim confidentiality, to the extent required by law. No private, nonprofit victim advocacy or shelter organization shall be required to compromise their own victim safety and confidentiality procedures in order to have staff onsite at a family justice center.
- (6) No criminal defendant shall be provided services at a family justice center. All funded sites shall be oriented towards victims and their children. Offsite services to offenders should be central to any community's response to domestic violence, but no domestic violence offenders shall be offered services onsite. Domestic violence victims with a previous history of violence or with a current incident in which the victim is the alleged perpetrator shall be assessed on a case by case basis for eligibility for services at a family justice center site. Identifiable procedures shall be created to ensure availability of offsite services for victims in the event a current or prior criminal

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1 conviction prevents receiving services at a family justice center 2 site.

- (7) Each local community shall have a history of specialization of services in their community when seeking funding to develop a family justice center. For purposes of this paragraph, "specialization" generally refers to specially trained advocates, police officers, prosecutors, judges, court support personnel, medical professionals, and other similar domestic violence expertise.
- (c) Funds provided for purposes of this section shall be used for planning, development, capital outlay, and operations of family justice centers, as described in subdivision (b).
- (d) In the event that a family justice center is developed by a city attorney's office or other branch of a city government, funds shall be apportioned between the city and county based on population served by the relevant jurisdiction. The board of supervisors shall make findings as to the appropriate allocation of funds between any city-operated family justice center and family justice centers developed with the cooperation, participation, or leadership of the local district attorney.
- (e) A grantee receiving funds pursuant to this section shall do both of the following:
- (1) Provide community relevant services that meet the linguistic and cultural needs of underserved communities.
- (2) Utilize and replicate tested models or promising practices in centrally located service delivery.
- (f) It is the intent of the Legislature that all family justice centers developed in accordance with this division shall work cooperatively to share information and disseminate best practices, with the San Diego Family Justice Center Foundation serving as a clearinghouse and statewide family justice resource center.
- 25512. (a) The board of supervisors of a county, upon making findings and declarations of the need for services that prevent domestic violence, child abuse and sexual assault, and the benefits of implementing family justice centers, may authorize an increase in all vital records fees and marriage license fees by four dollars (\$4), as well as by three additional one dollar (\$1) increments, for up to a total of seven dollars (\$7). "Vital records" means marriage certificates, birth certificates, death

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records, fetal death records, and certified copies of these records. "Marriage license" includes both public and confidential marriage licenses. A fee increase imposed pursuant to this section shall apply to all vital records and marriage licenses.

- (b) Of the funds generated by the increase in vital records fees pursuant to this section, two dollars (\$2) shall be allocated to the programs as described in Sections 25502, 25504, 25506, and 25508, and two dollars (\$2) shall be allocated to family justice centers, as described in Section 25510. Any increase in vital records fees above four dollars (\$4) shall be allocated to programs described in Sections 25502, 25504, 25506, and 25508.
- (c) The board of supervisors shall allocate all revenues obtained from marriage license fee increases pursuant to subdivision (a) to local domestic violence shelters, consistent with the current procedures for apportioning those fees to local domestic violence programs.
- (d) A board of supervisors, upon making findings that a county opts out of implementing the family justice center model, may allocate the total revenue from any increase to vital records fees pursuant to this division to the programs described in Sections 25502, 25504, 25506, and 25508. In the event that the board of supervisors subsequently makes findings to implement a family justice center after opting out, that allocation shall be used as described in subdivision (b).
- 25514. The county board of supervisors shall direct the local registrar, county recorder, and county clerk to deposit fees collected pursuant to Section 25512 into a special fund. The county may retain up to 4 percent of the funds for administrative costs associated with the collection and segregation of the additional fees and the deposit of these fees into the special fund. Proceeds from the fund shall be allocated to the programs and family justice centers provided for pursuant to this division.
- 25516. Each county board of supervisors shall submit to the Assembly Judiciary Committee, the Senate Judiciary Committee and the Director of Health Services, no later than July 1, 2009, a report containing the following information:
- 39 (a) The annual amounts of funds received and expended from 40 fee increases for the purposes specified in this division.

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(b) Outcomes achieved, lessons learned, and best practices identified through the use of these funds.

25518. The Statewide Oversight and Accountability Council is hereby created. Statewide domestic violence, sexual assault and child abuse agencies, and the San Diego Family Justice Center Foundation shall work collaboratively to develop the statewide advisory council with private funding, to provide technical assistance to counties, develop protocols and policies on best practices for family justice centers, provide evaluation in terms of the prevention provisions of this division, and assist counties with finding other sustainable sources of funding for programs established under this division.

25520. Nothing in this division is intended to supplant any existing funding to the Alameda and Solano County Family Justice Centers pursuant to Sections 103627 and 103628 of the Health and Safety Code, or to interfere with the collection and distribution of fees to fund domestic violence shelter-based programs pursuant to any other provision of law.

SECTION 1. Section 26840.12 is added to the Government Code, to read:

26840.12. (a) The board of supervisors of any county, upon making findings and declarations for the need for governmental oversight and coordination of the multiple agencies dealing with domestic violence, and subject to the applicable requirements of the California Constitution, may authorize an increase in the fees for marriage licenses and confidential marriage licenses, up to a maximum increase of two dollars (\$2).

- (b) Effective July 1 of each year, the board of supervisors may authorize an increase in these fees by an amount equal to the increase in the Consumer Price Index for the closest metropolitan area, as determined by the board, for the preceding calendar year, rounded to the nearest half-dollar (\$0.50). The fees shall be allocated pursuant to Section 18309.6 of the Welfare and Institutions Code.
- (c) In addition to the fee prescribed by Section 26840.1, the person issuing authorization for the performance of a marriage or confidential marriage in a county, or the county clerk upon providing a blank authorization form pursuant to Part 4 (commencing with Section 500) of Division 3 of the Family

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Code, shall collect the fees specified in subdivisions (a) and (b), at the time of providing the authorization.

- (d) The board of supervisors of any county assessing a fee pursuant to subdivision (a) shall submit to the Assembly Judiciary Committee and the Senate Judiciary Committee, no later than July 1, 2009, a report containing the following information:
- (1) The annual amounts of funds received and expended from fee increases for the purpose of governmental oversight and coordination of domestic violence prevention, intervention, and prosecution efforts in the county.
- (2) Outcomes achieved as a result of the activities associated with the implementation of this section.
- SEC. 2. Section 103629 is added to the Health and Safety Code, to read:
- 103629. (a) A county board of supervisors, upon making findings and declarations for the need for governmental oversight and coordination of the multiple agencies dealing with domestic violence, and subject to the applicable requirements of the California Constitution, may authorize an increase in the fees for certified copies of marriage certificates, birth certificates, fetal death records, and death records, up to a maximum increase of two dollars (\$2).
- (b) Effective July 1 of each year, the board of supervisors may authorize an increase in these fees by an amount equal to the increase in the Consumer Price Index for the closest metropolitan area, as determined by the board, for the preceding calendar year, rounded to the nearest one-half dollar (\$0.50). The fees shall be allocated pursuant to Section 18309.6 of the Welfare and Institutions Code.
- (c) In addition to the fees prescribed by subdivisions (a) and (b), any applicant for a certified copy of a birth certificate, a fetal death record, or death record in a county shall pay an additional fee to the local registrar, county recorder, or county clerk as established by the county board of supervisors.
- SEC. 3. Section 18309.6 is added to the Welfare and Institutions Code, to read:
- 18309.6. A county board of supervisors shall direct the local registrar, county recorder, and county clerk to deposit fees collected pursuant to Section 26840.12 of the Government Code

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and Section 103627 of the Health and Safety Code into a special 2 fund. The county may retain up to 4 percent of the funds for administrative costs associated with the collection and 3 4 segregation of the additional fees and the deposit of these fees into the special fund. Proceeds from the fund shall be used for 5 6 governmental oversight and coordination of domestic violence 7 and family violence prevention, intervention, and prosecution 8 efforts among the court system, the district attorney's office, the 9 public defender's office, law enforcement, the probation 10 department, mental health, substance abuse, child welfare services, adult protective services, and community-based 11 organizations and other agencies working in the county, in order 12 13 to increase the effectiveness of prevention, early intervention, and prosecution of domestic and family violence. 14